

Mariano-Florentino (Tino) Cuéllar

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EDUCATION

STANFORD UNIVERSITY, Stanford, CA

Ph.D. 2000 Political Science (Sept. 1993 to December 1995; April 1999 to August 2000)

A.M. 1996 Political Science (Sept. 1993 to December 1995)

YALE LAW SCHOOL, New Haven, CT

J.D. 1997 (Sept. 1993 to May 1994; January 1996 to May 1997)

HARVARD COLLEGE, Cambridge, MA

A.B. 1993 Government & Political Psychology (*Magna Cum Laude*) (Sept. 1990 to May 1993)

PROFESSIONAL EXPERIENCE

Stanford Law School and Stanford University, Stanford, CA (August 2001-present)

Professor of Law and Deane F. Johnson Faculty Scholar (previously Assistant/Assoc. Prof)

Co-Director, Stanford Center for International Security and Cooperation

Senior Fellow, Freeman Spogli Institute for International Studies

Professor (by courtesy) of Political Science

- Courses include Administrative Law, Criminal Law, Executive Power, Int'l Security in a Changing World, Legislation, and the History and Future of Citizenship and the State. Research agenda focuses on administrative law and executive power; how organizations and legal systems implement public health, citizenship and immigration, and domestic and international security regulatory responsibilities; and the evolution of the nation-state.
- Chair, Law School Appointments Committee (2008-2009); Chair, Law School Workshop Series (2004-2006); Executive Committee, Law School Capital Plan (2006-2008); Graduate and International Education Committee (2004-2008); Law and Public Policy Committee (2004-2008, 2010-present); Admissions Committee (2001-2003).
- Co-direct Stanford's university-wide Center for International Security and Cooperation (CISAC)(2011-present), directed the CISAC Honors Program in International Security (2005-2006), and served as a faculty affiliate since 2003.

The White House, Domestic Policy Council, Washington, DC (March 2009 – June 2010)

Special Assistant to the President for Justice and Regulatory Policy

- Led the White House Domestic Policy Council's work on criminal justice and drug policy; civil rights and liberties; immigration, borders, and refugees; public health and safety; rural development and agriculture policy; and regulatory reform.
- Oversaw implementation of Administration-wide initiatives, managed the inter-agency process, worked with the National Security Staff, and advised the President and senior White House officials on matters implicating justice and regulatory policy.

Obama-Biden Transition Project, Washington, DC*Co-Chair, Immigration Policy Working Group* (August 2008 – January 2009)

- Co-directed the presidential transition team on immigration, borders, and refugee policy; supervised analyses of possible immigration reform legislation, national security and foreign policy issues involving immigration, citizenship and immigration services, integration, migration and the economy, adjudication, and refugee and asylum policy.
- Briefed cabinet nominees and the Transition Board; reviewed immigration and related policies at the State, Labor, Justice, and Homeland Security Departments.

U.S. Court of Appeals for the Ninth Circuit, Phoenix, AZ (Aug. 2000 - July 2001)*Law Clerk to Chief Judge Mary M. Schroeder*

- Analyzed cases, wrote bench memos, and conducted research projects for the Chief Judge.

U.S. Department of the Treasury, Washington, DC (May 1997 - March 1999)*Senior Advisor to the Under Secretary (Enforcement)*

- Worked with the Under Secretary (Enforcement) and other senior Treasury officials on policy coordination and oversight of enforcement bureaus with a combined budget of over \$3 billion, including the Secret Service; Customs Service; Bureau of Alcohol, Tobacco and Firearms; Financial Crimes Enforcement Network; and Office of Foreign Assets Control.
- Led a comprehensive review of Treasury's financial crime enforcement and prevention activities, recommending new investments in the disruption of terrorist financing and the yearly evaluation of anti-money laundering regulations; oversaw implementation of border coordination initiative enhancing cooperation between Customs and immigration officials; negotiated inter-agency agreements on the investigation of financial crimes and money laundering; and developed policy responses to problems involving firearms enforcement, regulatory compliance, electronic money, international policing, anti-corruption policy, and border security.
- Co-chaired the Initiatives Subcommittee of the U.S. Attorney General's Council on White Collar Crime; and represented Treasury on the National Security Council's Executive Committee on Haiti.

OTHER POSITIONS HELD

Council of Economic Advisers, Executive Office of the President, Washington, DC – Research Staff/Intern (regulatory policy and international economic affairs)(May 1996 - September 1996); Stanford University, Department of Political Science, Stanford, CA – Research Staff (administrative, regulatory, and social policy; international affairs)(October 1994 - January 1996); White House Domestic Policy Council, Washington, DC – Intern (health and regulatory policy)(July 1994 - September 1994); U.S. Senate, Hon. Senator Barbara Boxer, Washington, DC – Legal Intern (Whitewater/Madison Guaranty investigation, regulatory crime, domestic and international financial regulation)(May 1994 - July 1994); Yale University General Counsel's Office, New Haven, CT – Legal Intern (education law)(January 1994 - May 1994); Upward Bound Program, San Diego State University, San Diego, CA – Youth Coordinator (May 1993 - August 1993).

SCHOLARLY RESEARCH

Coalitions, Autonomy, and Regulatory Bargains in Public Health Law in PREVENTING CAPTURE (Daniel Carpenter, David Moss, and Steven Croley, eds. 2012)(forthcoming)

The Political Economies of Immigration Law, __ U.C. IRVINE L. REV. __ (2012)(forthcoming)

The Arms of Democracy: Economic Security in the Nation's Broader National Security Agenda, in SHARED RESPONSIBILITY, SHARED RISK: GOVERNMENTS, MARKETS, AND SOCIAL POLICY IN THE TWENTY-FIRST CENTURY (Jacob Hacker and Ann O'Leary, eds. 2011)(forthcoming, Oxford University Press)(with Connor Raso)

The Institutional Logic of Preventive Crime, in PROSECUTORS IN THE BOARDROOM (Anthony Barkow and Rachel Barkow, eds., 2011)(forthcoming, NYU Press).

From Federal Security to Homeland Security: Law, Politics, and Organization in the American Security Agenda, THE LEGAL WORKSHOP: THE UNIVERSITY OF CHICAGO LAW REVIEW (May 31, 2010)(avail. at <http://legalworkshop.org/2010/05/31/cuellar>)

"Securing" the Nation: Law, Politics, and Organization at the Federal Security Agency, 1939-1953, 76 U. CHI. L. REV. 587 (2009).

The Political Economies of Criminal Justice, 75 U. CHI. L. REV. 941 (2008).

Running Aground: The Hidden Environmental and Regulatory Implications of Homeland Security, 1 ADVANCE: THE JOURNAL OF THE ACS ISSUE GROUPS 45 (2008).

The Limits of the Limits of Idealism: Rethinking American Refugee Policy in an Insecure World, 1 HARV. L. & POL. REV. 401 (2007).

The Untold Story of Al Qaeda's Administrative Law Dilemmas, 91 MINN. L. REV. 1302 (2007)(reprinted in the 2007 selection of the ten best pieces of legal scholarship on global justice and security, published by Oxford University Press).

Crisis Bureaucracy: Homeland Security and the Political Design of Legal Mandates, 59 STAN. L. REV. 673 (2006)(with Dara Cohen and Barry Weingast).

Auditing Executive Discretion, 82 NOTRE DAME L. REV. 227 (2006).

Refugee Security and the Organizational Logic of Legal Mandates, 37 GEO. J. INT'L L. 583 (2006).

Rethinking Regulatory Democracy, 57 ADMIN L. REV. 411 (2005).

Reflections on Sovereignty and Collective Security, 40 STAN. J. INT'L L. 211 (2004).

The Mismatch Between State Power and State Capacity in Transnational Law Enforcement, 22 BERKELEY J. INT'L L. 15 (2004).

The International Criminal Court and the Political Economy of Antitreaty Discourse, 55 STAN. L. REV. 1597 (2003).

The Tenuous Relationship Between the Fight Against Money Laundering and the Disruption of Criminal Finance, 93 J. CRIM. L. & CRIMINOL. 311 (2003).

Past as Prologue: International Civil Aviation Agreements as Precedents for International Cooperation Against Cyber Terrorism and Cyber Crime, IN INTERNATIONAL APPROACHES TO COOPERATION AGAINST CYBER CRIME AND CYBER TERRORISM. (Abraham D. Sofaer and Seymour Goodman, eds. 2001).

WORKS IN PROGRESS

Governing Security (book under contract with Stanford University Press)

Institutional Reality and Legal Aspiration in the American Immigration System

Shadow Governance: The Regulation and Evolving Political Economy of Illicit Organization

Earmarking Earmarking

OTHER PUBLICATIONS

On International Cooperation and Security, 83 STANFORD LAWYER (interview of Interpol President Ronald K. Noble)(Nov. 8, 2010)

Restoring Habeas Corpus and the Great Writ, Statement by Professor Mariano-Florentino Cuéllar, U.S. Committee on the Judiciary (May 22, 2007).

The Hidden Environmental and Regulatory Implications of Homeland Security, AMERICAN CONSTITUTION SOCIETY FOR LAW AND POLICY: ISSUE BRIEF (May 2007)(reprinted in ADVANCE: JOURNAL OF THE AMERICAN CONSTITUTION SOCIETY ISSUE GROUPS)(Spring 2008).

Notice, Comment, and the Regulatory State: A Case Study From the USA Patriot Act, 28 ADMIN. L. & REG. NEWS 3 (2003).

Choosing Anti-Terror Targets by National Origin and Race, 6 HARV. LATINO L. REV. 9 (2003).

How Much Do We Give Up for Security? SAN JOSE MERCURY NEWS (March 2003).

When Security and Liberty Collide, SAN JOSE MERCURY NEWS (May 23, 2002).

Security and Freedom, SAN JOSE MERCURY NEWS (October 2001).

SELECTED PRESENTATIONS

Securing the Nation, Korea University School of International Studies, Seoul, Korea (August 2011)

Tomorrow, Commencement Address, Evergreen Community College, San Jose, CA (May 2011)

Earmarking Earmarking, University of Chicago, Law School, Public Law and Legal Theory Workshop (May 2011)

Food Security, Instability, and the Domestic-International Nexus, Conference on Connecting the Dots: Food, Water, Energy, and Climate, Woods Institute on the Environment, Stanford, CA (April 2011)

Organization, Security, and the Domestic-International Nexus, MacArthur Foundation, Chicago, IL (March 2011)

- The Political Economies of Immigration*, University of California, Irvine School of Law, Law Review Symposium on Immigration Law and Policy (January 2011)
- The Executive in Crisis*, Conference on the Constitution in the Financial Crisis, Stanford Constitutional Law Center, Stanford, CA (November 2010)
- Regulation in the Age of Obama*, American Constitution Society National Convention, Washington, DC (June 2010)
- Law and Society in the White House: Some Domestic Policy Challenges for Americans in the Early 21st Century*, Presidential Invited Address, Law and Society Association, Chicago, IL (May 2010)
- Tomorrow Morning*, Commencement Address, Rio Hondo Community College, Whittier, CA (May 2010)
- The Role of the Executive Branch in Public Health Policy*, Institute of Medicine, Committee on Public Health Strategies, Washington, DC (May 2010)
- Fighting Drug Abuse*, National Conference, High-Intensity Drug Trafficking Areas Program, Washington, DC (April 2010)
- The Federal Role in Criminal Justice*, American Constitution Society Panel on Criminal Justice, Washington, DC (December 2009)
- The New Administration's Drug Policy*, Federalist Society for Law and Public Policy National Convention, Washington, DC (November 2009)
- The Importance of Reentry in Criminal Justice Policy*, American Bar Association Summit on Reentry, Washington, DC (November 2009)
- The Obama Administration's Domestic Policy Agenda*, Equal Employment Advisory Council Annual Meeting, St. Louis, MO (October 2009)
- Coalitions, Autonomy, and the Regulatory State*, International Legal Theory Colloquium, Georgetown University Law Center, Washington, DC (December 2008)
- Coalitions, Autonomy, and the Regulatory State*, International Law Colloquium, School of Law, University of California, Berkeley, CA (November 2008)
- A Fresh Start for a New Administration: Reforming Law and Justice Policies*, American Constitution Society Panel, Washington, DC (October 2008)
- Immigration and the Challenge of Civil Discourse*, National Association of Counties, Annual Convention, Kansas City, MO (July 2008)
- Outsourcing Government? The Privatization of Public Responsibilities*, American Constitution Society National Convention, Washington, DC (June 2008)
- Institutions, Politics, and American Immigration Law*, Department of Sociology, California State University, Long Beach (May 2008)
- Immigration and the Election of 2008*, Immigration Law Workshop, University of Miami, Coral Gables, FL (May 2008)
- Securing Bureaucracy: Forging Law and Politics at the Federal Security Agency, 1939-1953*, Faculty Workshop, Southwestern University Law School, Los Angeles, CA (April 2008)

- Securing Bureaucracy: Forging Law and Politics at the Federal Security Agency, 1939-1953*, Faculty Workshop, University of North Carolina, Chapel Hill School of Law (April 2008)
- Running Aground: The Hidden Environmental and Regulatory Implications of Homeland Security*, American Constitution Society, Phoenix, AZ (February 2008)
- Running Aground: The Hidden Environmental and Regulatory Implications of Homeland Security*, American Constitution Society, Bay Area Chapter, San Francisco, CA (December 2007)
- Securing Bureaucracy: Forging Law and Politics at the Federal Security Agency, 1939-1953*, Faculty Workshop, Arizona State University College of Law (October 2007)
- The Law and Politics of the Congressional Immigration Reform Process*, Stanford Alumni Association, Chicago, IL (October 2007)
- Polarization, Pressure Valves, and American Immigration Policy*, Stanford Alumni Association, Los Angeles, CA (September 2007)
- "Securing" the Bureaucracy: The Federal Security Agency and the Political Design of Legal Mandates, 1939-1953*, Faculty Workshop, College of Law, University of Iowa (August 2007)
- Rediscovering the Federal Security Agency*, Administrative Law Conference, School of Law (Boalt Hall), University of California, Berkeley (August 2007)
- The Costs and Benefits of Regulatory Analysis in a Second-Best World*, Plenary Session on the Future of Regulatory Analysis, American Bar Association Annual Meeting, San Francisco, CA (August 2007)
- The Untold Story of al Qaeda's Administrative Law Dilemmas*, Law and Society Association Annual Meeting, Berlin, Germany (July 2007)
- The Untold Story of al Qaeda's Administrative Law Dilemmas*, University of Minnesota Law School, Law Review Symposium on "9/11 Five Years On: A Comparative Look at the Global Response to Terrorism" (October 2006).
- Crisis Bureaucracy: Homeland Security and the Political Design of Legal Mandates*, Stanford Center for International Security and Cooperation, Social Science Seminar (October 2006).
- "Securing" the Bureaucracy: The Federal Security Agency and the Political Design of Legal Mandates, 1939-1953*, New York University Law School, Workshop on Law, Politics, and Economics (September 2006).
- "Securing" the Bureaucracy: The Federal Security Agency and the Political Design of Legal Mandates, 1939-1953*, University of Oregon Law School, Legal Theory Workshop (September 2006).
- Rethinking "Security" in the Bureaucratic State: Learning From the Federal Security Agency, 1939-1953*, Law and Society Association Annual Meeting, Baltimore, MD (August 2006).
- The Mechanics of American Security*, U.S.-Japan Foundation Annual Meeting, Seattle, WA (July 2006).
- The Political Economy of Preventive Criminal Enforcement*, University of Chicago, Criminal Law Conference (May 2006).
- The Political Economy of Preventive Criminal Enforcement*, University of Illinois College of Law, Criminal Law Workshop (April 2006).
- Refugee Security and the Organizational Logic of Legal Mandates*, University of Minnesota Law School, Legal Theory Workshop (March 2006).

Auditing Executive Discretion, University of Michigan Law School, Legal Theory Workshop (December 2005).

Terrorism, National Security, and the American Legal System, Foreign Authority Forum, Seoul National University, Korea (November 2005).

The Purposes of the Anti-Money Laundering System, RAND Corporation Conference on Money Laundering and Terrorist Financing, Arlington, VA (September 2005).

Rethinking Regulatory Democracy, Faculty Workshop, Law School, Washington University in St. Louis (April 2005).

Rulemaking and Democracy, Conference on Rulemaking, Center for the Study of Rulemaking, American University (March 2005).

Rethinking Regulatory Democracy, Conference on Administrative Law, University of California, San Diego and University of San Diego School of Law (January 2005).

Rethinking Public Engagement in the Administrative State, Center for Law and Society, School of Law, University of California, Berkeley (November 2003).

The Tenuous Relationship Between the Fight Against Money Laundering and the Disruption of Criminal Finance, Law and Society Association Annual Meeting, Pittsburgh, PA (July 2003).

Citizenship, National Security, and Democracy: Three Strands of Law, Travers Conference on Ethics, University of California, Berkeley (April 2003).

Section 314 of the Patriot Act and Public Engagement in the Administrative State, Faculty Workshop, School of Law, University of California, Los Angeles (April 2003).

Offing Benjamin: Domestic Enforcement and International Law Problems in the Drive to Disrupt Criminal Finance, Boalt Hall School of Law, University of California, Berkeley, Berkeley Journal of International Law 2003 Stefan A. Riesenfeld Symposium (March 2003).

The Political Economy of Antitreaty Discourse, Faculty Workshop, School of Law, University of California, Davis (February 2003).

Narco-Dry Cleaners, Money Passports, and Other Problems in the Political Economy of Anti-Money Laundering Enforcement, Centro de Investigación y Docencia Económica, Mexico City (August 2002).

Cross-Border Crime, Prosecutions, and the Rule of Law in Mexico, Advisory Board, Institute for International Studies, Stanford University (May 2002).

Legal and Ethical Constraints on Terrorism Prevention Technology, presented at the Hoover Institution Conference on Terrorism Prevention Technology, Stanford University (March 2002).

Rethinking the Security-Civil Liberties Balance, Center for Law and Social Justice, School of Law (Boalt Hall) University of California, Berkeley (October 2001).

Challenges of Globalization and Economic Development in Latin America: Politics, Institutions, and the Rule of Law, Conference on Economic Challenges for Mexico in the Twenty-First Century, Universidad de las Américas, Puebla. Cholula, Puebla (January 2000).

Why Institutions Matter More than Technology: International Aviation Treaties as Precedents for

International Cooperation Against Cyber Threats, Conference on International Responses to Cyber Crime and Cyber Terrorism, Hoover Institution and Center for International Security and Cooperation, Stanford University (December 1999).

PUBLIC SERVICE AND PROFESSIONAL ACTIVITIES

Commissioner, National Commission on Educational Equity and Excellence (appointed by Secretary of Education Arne Duncan in February 2011)

American Constitution Society – Board of Directors (since 2011)

Member, Subcommittee on Sanctions, U.S. Department of State Advisory Committee on International Economic Policy (Since 2011)

The Constitution Project – Board of Directors (since 2010)

Council Member, Administrative Conference of the United States (appointed by President Obama on July 8, 2010) (2010-2013)

Obama for America - Chair, Policy Advisory Committee on Immigration, Borders, and Refugees; and policy advisor on domestic and international criminal justice (2007-2008)

Asylum Access, Inc. - Board of Directors (2007-2008)(organization providing advocacy and legal services to refugees in Africa, Latin America, and Asia)

American Bar Association, Section of Administrative Law and Regulatory Practice - Co-Chair, Regulatory Policy Committee (2007-2008), Vice Chair, Rulemaking Committee (2005-2007)

Haas Center for Public Service, Stanford University - Faculty Steering Committee (2007-2008)

OMB Watch - Task Force on Government Management of the Regulatory Process (2008)

John Gardner Public Service Fellowship – Steering Committee (2006 - 2008)

Santa Clara County Bar Association, President’s Commission on Diversity in the Legal Profession, (2006 - 2007)

American Civil Liberties Union of Northern California – Board of Directors (2003 - 2005)

City of Mountain View - Mayor’s Award Jury & Pro Bono Legal Consultant (2003)

Silicon Valley Blue Ribbon Task Force on Aviation Security - Commissioner (2002)

San Francisco Lawyers’ Committee for Civil Rights Pro Bono Program (1999 - 2000)

Associations: Council on Foreign Relations, American Constitution Society (Cudahy Writing Competition Judge, 2008-2009; participant at National Convention, 2008; regular panelist), California Bar, Ninth Circuit Bar, La Raza Lawyers’ Association of California, National Hispanic Bar Association, American Bar Association, Law and Society Association (Book Prize Committee, 2006-2007), American Political Science Association, American Society for International Law (Book Prize Committee, 2007-2008).

Editorial Advisory Board/Journal Referee: *Law and Society Review*, *Journal of Legal Studies*, *International Journal of Criminal Law Education*, *Journal of Money Laundering Control*, *New Criminal Law Review*, *Mexican Law Review*.

Honors and Awards: Recipient, First Annual Public Service Award, Fresno Latino Rotary Club (2010); Elected Member, American Law Institute (since 2008); Selected as author of one of the ten best law review articles on global justice and security, Oxford Univ. Press Annual Reader in Global Justice and Security (2007); Fellowship, U.S.-Japan Foundation (2004-2005); Faculty Fellowship, Stanford Center for International Security and Cooperation (2004); Faculty Fellowship, Stanford Center on Conflict and Negotiation (2003); Lilly and Henry Budde Fellowship (1999); U.S. Department of the Treasury, Office of Enforcement Service Recognition (1999); Elliott Goldstein Scholarship (1996); Connecticut Bar Foundation Scholarship (1994); Harvard Foundation Achievement Award (1993).